

# Evans Recovery and Redevelopment Update July 15, 2014

#### **EXECUTIVE SUMMARY**

Now nine months post disaster, we have moved from response to recovery! Warren Jones will be officially taking the lead on the flood recovery effort on August 10<sup>th</sup> as Sheryl Trent re-focuses on economic development and long range planning.

The **first** phase: Response to Crisis September

The **second** phase: Assessment of Damages

The **third** phase: Preliminary Recovery and Repairs

The **fourth** phase: Recovery, Redevelopment New Construction

Late 2014 Forward

As we transition, the Recovery and Redevelopment Task Force will continue to play a critical role. This group of active and involved citizens will guide many recommendations related to planning for the future of Evans. We want to thank them for their service, and thank our State Office of Emergency Management, the Department of Local Affairs, and the Governor's Office for all their help and support. Our state legislators have been incredibly responsive as well with bills in both the House and Senate to address flood related issues faced in Evans.

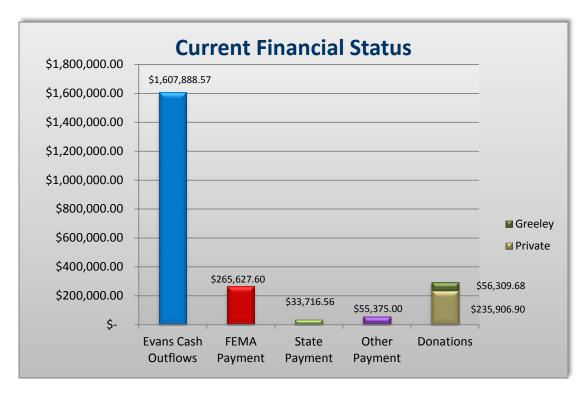
Public health and safety remain a top priority for the City, and moving through recovery and redevelopment three other priorities will rise to the top:

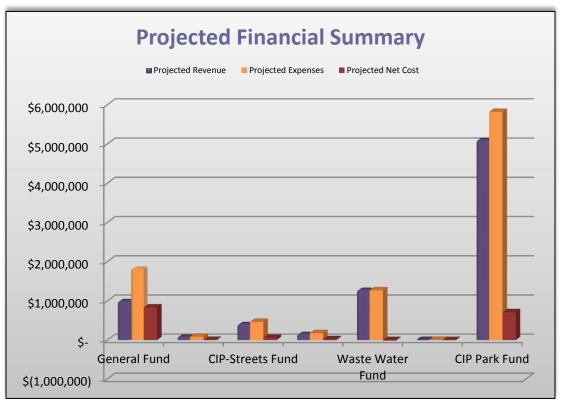
- Planning Project Management
- Capital Project Management
- Grant Management

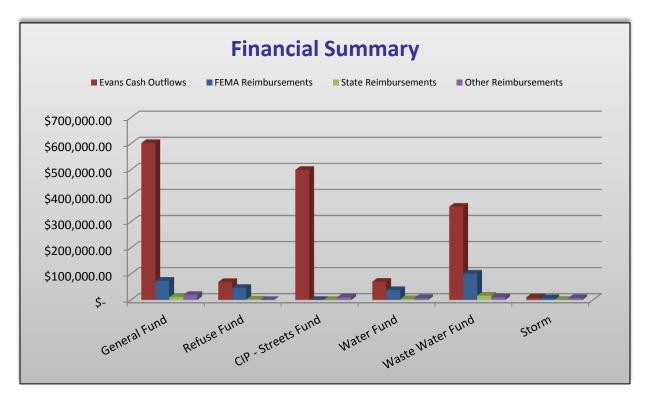
The City will likely need to evaluate capacity and choose not to apply for certain grants, and not complete certain capital projects, due to a lack of resources to manage and staff those projects. At this point the grants we have been unable to apply for include:

CWCB Stream Restoration Charrette Funding CDBG DR Clearance and Demo Lack of staff, no clearly defined project on the public side Lack of staff, no time to apply within 2 week window Applied for Bella Vista, could not apply for Eastwood Village due to lack or response from owner

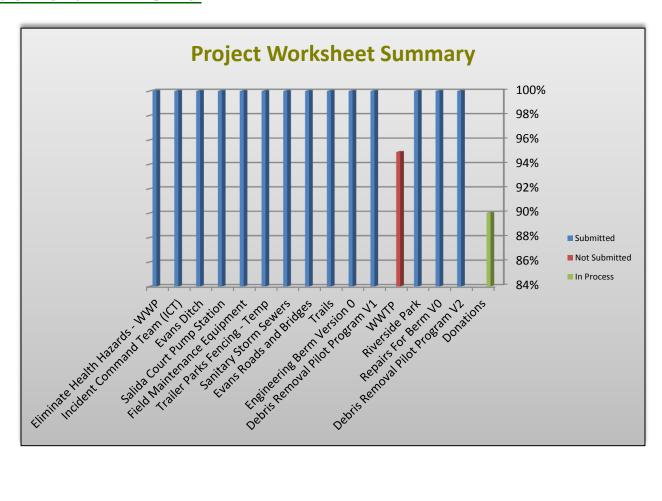
## FINANCIAL UPDATE



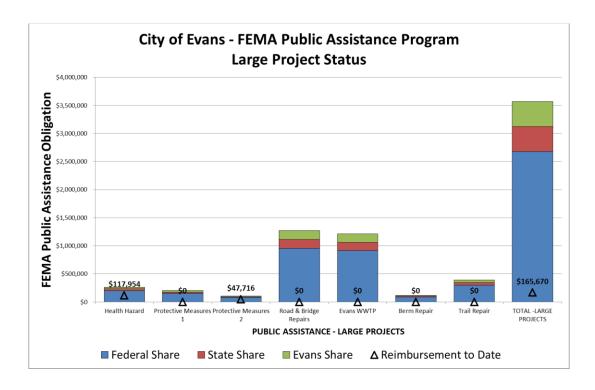


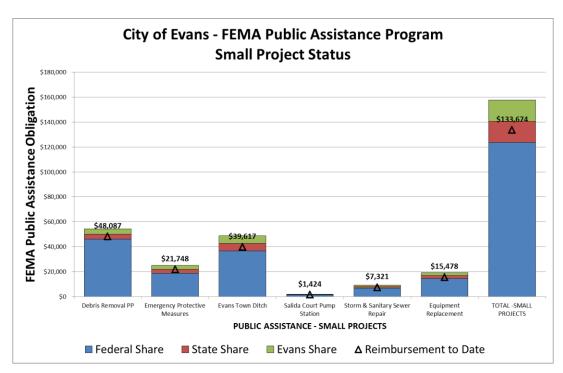


### **PROJECT WORKSHEET AT A GLANCE**



## **PUBLIC ASSISTANCE PROJECT STATUS**





# **GRANT UPDATE**

#### Evans Flood Recovery - Grant Applications Status 4/15/14 Update

Application Date	Agency	Program	Grant Request	Local Match Non-Federal	Total Cost	Award Date	Award Amount	Project/ Purpose	Comments
11/1/13	CWCB	Emergency Loan Application & Feasibility Study	\$ 715,000.00	\$ -	\$ 715,000	11/19/13	\$ 715,000.00	Evans Ditch Clean up and Repair	3 Years, no interest, no payments, Must use FEMA funds to reim. Loan
11/8/13	CDHPE- WQCD	Flood Assistance Grant	\$ 36,000.00	\$ -	\$ 36,000	11/19/13	\$ 36,000.00	FEMA ineligible expenses	
11/21/13	CWCB	Flood Recovery Grant	\$ 20,000.00	\$ 43,750	\$ 63,750	?	\$ 20,000.00	Evans Ditch Debris & Sediment Removal	FEMA PA to match in overall Ditch Repair Project cost of \$542,000
12/2/13	DOLA	Energy Impact Assistance Grant (EIAF)	\$ 200,000.00	\$40,000 Evans GF, \$20,000 EPA, \$190,000 pending	\$ 500,000	3/19-21 present in Denver, award date in April	\$ 200,000.00	Old Town Area Master Plan	Grant being re-written to eliminate flood recovery language. More match funds needed. Community Foundation & others?
1/16/14	CWCB	Watershed Restoration Grant	\$ 125,000.00	\$40,000 in-kind (\$30k Flood Recovery Manager, + \$10k GIS, accounting & project admin.)	\$165,000	In March sometime	\$ 165,000.00	S. Platte River Corridor Master Plan, Jeff Crane to assist with consultant RFP, RFP's out in March or April?	Grant fund a consultant for Master Plan for restoration of S. Platte from St Vrain to Poudre. Plan will organize impacted land owners & gov't. agencies, assess of risks, & prioritize capital & non-capital (e.g. flood maps) projects
1/24/14	NRCS & COEM	Emergency Watershed Protection (EWPP) and Flood Plain Easements (EWP_FPE)	LOI submitted to NCRS	NA - project is initiated by state and NCRS		?	\$ 49,000.00	Berm & landfill repair, Protect Riverside Park& WWTP, FPE could provide funds for permanent floodplain easment at mobile home park)	Financial & TA for debris removal, stream bank & channel stabilization, berm repairs, & possibly easement purchases
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$7.05m	\$2.35m	\$9.4m	NOI's submitted, apps by invite		WWTF Upgrades & Mitigation	Hazard Mitigation Planning and/or construction
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$6m	\$2m	\$8m	NOI's submitted, apps by invite		MH Acquisition & Demolition	Hazard Mitigation Planning and/or construction
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$2.25m	\$.75m	\$3m	NOI's submitted, apps by invite		Berm Repair	Hazard Mitigation Planning and/or construction
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$5.25m	\$1.75m	\$7m	NOI's submitted, apps by invite		Water Storage Riverside Park & Open Space	Hazard Mitigation Planning and/or construction
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$750K	\$250k	\$1m	NOI's submitted, apps by invite		Landfill Remediation	Hazard Mitigation Planning and/or construction
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$75k	\$25K	\$100k	NOI's submitted, apps by invite		Emergency Generator	Hazard Mitigation Planning and/or construction
1/31/14	FEMA	Hazard Mitigation Grant Program (HMGP)	\$ 18,750.00	\$6,250	\$25k	NOI's submitted, apps by invite		5% Project Stream Gauge	Hazard Mitigation Planning and/or construction
2/7/14	GOCO	Park/Trail Recovery Grants	\$ 80,250.00	\$240,750 cash (FEMA & CO)	\$ 321,000	4/3/2014	\$ 80,250.00	Riverside Park Trail Repairs	Must be shovel ready, grant covers 25% match to FEMA 75% or items not covered by FEMA
3/5/14	GOCO	Planning Grants	\$ 75,000.00	\$25k cash, Conserva. Trust Fund?	\$ 100,000	6/11/14	\$ 100,000.00	Riverside Park & Open Space Recovery Plan	Can include a feasibility/engineering design report for debris removal & park restoration or new park planning
3/5/14	GOCO	Mini-Grant	\$ 30,000.00	\$10k total: \$4k cash & \$6k Inkind	\$40,000	6/11/14		Playground at Library Cultural Ctr	
4/1/14	DOLA	EIAF	\$ 60,000.00	\$20,000	\$80,000			Development Impact Fee Study	

# **PROJECT UPDATE**

#### > WWTF

The City and FEMA have been working on finalizing the Project Worksheet for the Evans WWTF. Damage repair has been split into two categories- Category B which corresponds to emergency work and Category F which is for permanent repairs. To ensure the opportunity to apply for grant funding, all repairs which have been completed to date have been categorized as emergency work totaling approximately \$360,000. The remaining work has been classified as permanent and totals approximately \$1,018,000. The permanent work includes cleaning debris out of the lagoons which flowed into the system during the flood. Both project worksheets have been approved by the City and are currently in final review at FEMA. The last item which will be included in the Project Worksheet is mitigation against future flooding events. Olsson Associates and FEMA have developed a proposed mitigation plan to protect the existing Evans wastewater treatment facilities. This hazard mitigation has been turned into FEMA for final review and it is expected the final Project Worksheet will be approved and funds obligated in the next few weeks.

#### > CDPHE Natural Disaster Grant Fund

The City has applied for a grant offered by CDPHE to those communities that were affected by the flooding of the Platte River in September of 2013. This grant allowed communities to apply for up to a million dollars in funds to help cover match monies for the funding being provided by the State and/or FEMA, as well as any other planning needs the City might need. City staff was encouraged to apply for this grant at the meeting with CDPHE held on June 6<sup>th</sup> to review the status of the Wastewater Treatment Facilities. An application for a million dollars to cover match monies for both the EVANS17 PW, the hazard mitigation improvements for the Evans WWTF and preliminary engineering services for the new wastewater treatment facility. The grant was turned in to CDPHE on July 2<sup>nd</sup> and the City is waiting to hear back on the CDPHE's decision on funding.

#### Riverside Park

Staff and Task Force members have been working with THK in the beginning stages of the Master Planning process, this project will increase in momentum in the next few weeks. Staff has also spent time mowing and spraying in the common areas at Riverside in an effort to keep noxious weeds to a minimum, the areas that were previously maintained as native areas will continue to be managed that way and only receive spot spraying and mowing (this will be a continued effort until we begin construction).

#### Berm

We have received a draft report of the berm evaluation form HDR and a meeting will be scheduled in the near future to discuss the options for final repairs of the berm at Riverside Park. The breech C location has been completed and we are waiting for a final inspection with NRCS to complete this project.

#### Ditch

The sediment has been removed from the Ditch; the gates are working and the water is in. There is still some minor work in the Riverside Park area which will require coordination with the Riverside Park Master Plan.

#### Landfill

Nothing new to report

#### Roads

The Roads Project will be addressed later in this meeting under the SUBJECT: IGA with THE COLORADO DEPARTMENT OF TRANSPORTATION.

#### Trails

We will not be starting any permanent work on the trails until we have a completed Master Plan for Riverside Park.

# **EMERGING ISSUES**

#### **Hazard Mitigation Grant Program**

In January the City submitted a list of projects that could possibly be included in a program called the Hazard Mitigation Grant Program (HMGP). Essentially this program provides federal funds to states to than provide to local governments to acquire properties in demonstrated hazard areas so that future losses are eliminated. In late June the State notified the City that two of these potential projects met the first level of viability and invited the City to submit full applications. The application deadline is August 29<sup>th</sup>, 2014. These two projects are:

- Acquisition of the Eastwood Village Mobile Home Park and other adjacent properties in the 100 year flood plain generally south and east of Eastwood Village and 37<sup>th</sup> Street.
- Acquisition of these same properties combined with portions of Riverside Park for construction of minor flood reduction improvements. In this case some type of storm water retention facility and possibly a recreation and water storage lake.

The HMGP has many challenges.

- Any property acquisition must be completely voluntary. Even though property owners must submit a Voluntary Participation Agreement (VPA) they may withdraw at any time. The Eastwood Village property owner has already indicated he is interested and we are meeting now with other property owners.
- The program requires property appraisals. The program requires two appraisals and allows for a third by the property owner. The program has very specific procedures for reconciling these if they produce different valuations.
- Each project must undergo a vigorous cost-benefit-analysis to determine if the cost of purchase is balanced out by the value of permanent risk reduction. While preliminary work has already been done by a FEMA consultant there will be much more required and new information needed including updated appraisal data.
- The final and permanent use of the acquired property is very restrictive and must be deeded in perpetuity for open space or minor flood control.
- While the majority of the acquisition cost would be borne by the federal government the City would be responsible for up to 25%. While this may turn out to be less there will certainly be a significant City contribution.
- An environmental and Historic Assessment must be completed on the proposed properties.
- The cost of the second project are unknown and could be very high thereby reducing the CBA and increasing City costs.

At this time staff is researching all options. We will return to City Council to ask for a final decision on the application before the August 19<sup>th</sup> regular meeting. If staff recommends moving forward with one or both of the applications we will provide a resolution formally authorizing the application and the Scope of Work.

#### **Future flood recovery organizations**

In the next few months our flood recovery efforts will transition from response, damage assessment and initial repairs to long-term recovery and redevelopment. Our contacts in the disaster recovery field have advised that this will be at least another two years and possibly more. The State recognizes that this is often beyond the capability of local government to support on their own and will provide special funding for staff to support complete the recovery and redevelopment.

In September we plan to create a flood recovery and redevelopment unit under the Deputy City Manager. This unit is proposed to have a flood recover manager (.5 FTE), a project manager (1 FTE), administrative and finance assistant (1 FTE) and emergency preparedness planner (.5 FTE) as well as a contract grant writer/administrator. The projected life span of this unit will be two years from this fall. We will be asking the State to fund the project manager, administrative and finance assistant and emergency preparedness planner under a special Energy and Mineral Impact Assistance Grant.

At the regular meeting on July 15<sup>th</sup> City Council will be asked to authorize the Mayor to sign an Energy and Mineral Impact Assistance Grant for this purpose. While there isn't a specific City match required for the positions themselves, we expect the final grant to have approximately 65% state and 35% City funding. The City portion will primarily be the half-time flood recovery manager and grant writer contract. Some grant writing and administration cost will be recovered as part of final grant implementation

#### For Further Information or Questions:

Please contact Warren Jones at WJones@evanscolorado.gov